THE CAUSES AND IMPACTS OF MADHESHI PEOPLE'S MOVEMENT OF 2007 AND 2008

A DISSERTATION

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Recommendation

This is to certify that Mr Kalyan Mathema has completed the dissertation entitled 'The Causes and Impacts of *Madheshi* People's Movement of 2007 and 2008' under my supervision.

I therefore, recommend this dissertation to the dissertation committee for final approval and acceptance.

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Letter of Approval

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Abstract

"The Causes and Impacts of Madheshi People's Movement of 2007 and 2008"

This dissertation is a study of two ethnic uprisings that swept through the Tarai region of Nepal in 2007 and 2008. It aims to understand what caused these two uprisings, the impacts they had on Nepalese politics and the future of the achievements made by them. Research methodologies used for this research were semi-structured interviews, Focus Group Discussions (FGD), questionnaire survey and study of secondary data available from various sources.

The *Madheshi* People's Movement of 2007 was so powerful that it forced the Government to change the interim constitution and declare Nepal as a federal state. Following this uprising the number of *Madheshi* armed groups increased and engrained communal riots in the Tarai.

In February 13, 2008 UDMF (United Democratic *Madheshi* Front) the alliance of three *Madheshi* political parties, *Madheshi* Jana Adhikar Forum, Tarai Madhesh Loktantrik Party and Nepal Sadbhavana Party launched the second *Madheshi* People's Movement to pressurize the Government to implement the 22-point-agreement the government had signed with MJF in August 30, 2007. The movement lasted for two weeks and during this period six protesters and one police officer died during the clashes between agitators and security forces. The agitation was called off by the UDMF in February 28 after the Government signed the eight-point-agreement with them. The main points in the eight-point-agreement were to make Nepal a federal state, to declare those who died in 2007 and 2008 uprisings as

martyrs and to make state more inclusive by making more reservations for *Madheshis* and other marginalized communities of Nepal.

The research diagnosed three main elements that contributed to the launching of the 2007 and 2008 Movements in the Tarai. The first element was the discrimination that *Madheshis* felt against them at the hand of not only the state but also different mainstream political parties. The second element was the radicalization of the regional and ethnic issues including that of the *Madheshis* brought about by ten years (1996 -2006) of Maoists rebellion. The third element was the People's Movement of 2006 that demonstrated that popular movement could force even powerful state to stoop to the wishes of the people.

Madheshi People's Movements made important impact on Nepal's politics. Apart from the declaration of Nepal as a federal state, the credit for the outstanding performance of Madheshi political parties in 2008 election goes to the Madheshi movement. The fact that the first President and the first Vice President of Nepal were from the Madheshi community could also be seen as an outcome of this Movements. The agreements signed between the Government of Nepal and MJF in 2007 and between Government of Nepal and UDMF in 2008 the Government of Nepal making special reservations for Madheshis in different government jobs was another achievement of these movements.

Madheshi People's Movements were able to radicalize Madheshis, this radicalization in turn caused the fracture of Madheshi identity. Many marginalized communities within Madheshi community were so radicalized by the Movements that they started fighting for their own independent identity. Tharus, the Tarai Muslims and the Tarai Dalits who once had participated in the Madheshi People's movements

are now claiming that they are not *Madheshis*. Such revolt of different communities has weakened the leaders of these two uprisings. If such ethnic identity based divisions continue within *Madheshi* organizations, *Madheshi* forces will be weakened and the achievements made by two *Madheshi* People's Movements will be challenged and jeopardized. The *Madheshi* parties need to present themselves as the party of all marginalized communities of Nepal, not just of *Madheshi* people, if they wish to retain the positive changes that they have already brought about. If this does not happen, the identity politics which *Madheshi* political parties had started will leave them in tatters as other identities within the *Madheshi* identity, which were radicalized by the movements, will revolt for their individual identity.

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List of abbreviations

ATMM Akhil Tarai Mukti Morch (All Tarai Liberation Front)
BHB Bishan Hilmali Bagh (Ferocious Himalayan Tiger)

BJP Bharatiya Janata Party
BSP Bahujan Samaj Party
CA Constituent Assembly

CBES Chure Bhawar Ekta Samja (Chure Bhawar Unity Society)

CBREP Chure Bhawar Rastiya Ekata Party

(Chure Bhawar National Unity Party)

CD Caribbean Dog

CDO Chief District Officer

CPA Comprehensive Peace Agreement

CPI Communist Party of India

CPI (Maoist) Communist Party of India (Maoist)
CPM Communist Party of India (Marxist)
CPN (M) Communist Party of Nepal (Maoist)

CPN(UML) Communist Party of Nepal (Unified Marxist-Leninist)
ECDC Electoral Constituency Delimitation Commission
GMM Gorkha Mukti Morcha (Gorkha Liberation Front)
HSS Hindu Swayamsevak Sangh (RSS's Nepal affiliate)

JGTMM Janabadhi Ganatantik Tarai Mukti Morcha

(People's Republican Tarai Liberation Front)

JTMM(BS) Janatantrik Tarai Mukti Morch (Bispot Singh) or

(Democratic Tarai Liberation Front-Bispot Singh led fraction)

JTMM (G) Janatantrik Tarai Mukti Morch (Goit) or

(Democratic Tarai Liberation Front-Goit led fraction)

JTMM (HS) Janatantrik Tarai Mukti Morch (Himat Singh) or

(Democratic Tarai Liberation Front -Himat Singh led fraction)

JTMM (J) Janatantrik Tarai Mukti Morch (Jwala Singh) or

(Democratic Tarai Liberation Front -Jwala Singh led fraction)

JTMM (PS) Janatantrik Tarai Mukti Morch (Pirthivi Singh) or (Democratic

Tarai Liberation Front-Pirthivi Singh led fraction)

JTMM (RM) Janatantrik Tarai Mukti Morch (Rajan Mukti) or

(Democratic Tarai Liberation Front -Rajan Mukti led fraction)

KJP Kirat Janabadhi Party (Kirat People's Party)
 KMM Krantikari Madhesi Morcha (Janamorcha front)
 LMS Loktantrik Madhesi Sangathan (UML front)

LTTE Liberation Tigers of Tarai Elam (not to be confused with

LTTE (Liberation Tigers of Tamil Elam)of Sri Lanka)

MADA Madhesh Army

MJF Madheshi Janadhikar Forum (Madheshi People's Right Forum)
MLA Member of Legislative Assembly (in state legislatures in India)

MM Mahan Madhesh Great Madhesh

MMT Madheshi Mukti Tigers (Madheshi Liberation Tigers)
MNS Madhesh Navnirman Sena (Madhesh Reconstruction Army)

MPRF Madhesi Janadhikar Forum (acronym formed from English

translation: Madhesi People's Rights Forum)

MRJ(R) Madhesh Rastra Janatantrik (Revolutionary) or

Madhesh National Democratic (Revolutionary)

MRMM Madhesi Rashtriya Mukti Morcha (Madhesi National

Liberation Front), Maoist front

MS Madhesh Sena (Madhesh Army)

MSF Madheshi Special Force MSK Madheshi Silent Killers MSTF Madheshi Student Force

MT Madheshi Tigers

MVKP Madheshi Virus Killers Party

NC Nepali Congress

NC(D) Nepali Congress (Democratic)

NDA Nepal Defense Army

NJP Nepal Janatanrik Party (Nepal Democratic Party)

NRA National Republican Army

NSP(A) Nepal Sadbhavana Party (Anandidevi) NSP (M) Nepal Sadbhavana Party (Rajendra Mahato)

NWPP Nepal Workers and Peasants' Party

OHCHR Office of the United Nations High Commissioner for Human

Rights

PLA People's Liberation Army (Maoist)

PX Python X

RNA Rasitya Nepali Army (not to be confused with erstwhile Royal

Nepalese Army)

RPP Rashtriya Prajatantra Party
RSS Rashtriya Swayamsevak Sangh

SJTMM Samyukta Janatantik Tarai Mukti Morcha

(United Democratic Tarai Liberation Front)

SKLTK Santi ka Langai Tarai Kranti (Tarai Revolution for Peace)

SMM Sahi Mukti Morcha (Royal Liberation Front)

SP Samajwadi Party

SPA Seven-Party Alliance (includes NC, UML, NSP(A), NC(D),

Janamorcha Nepal, NWPP and ULF)

TA Tarai Army
TB Tarai Baghi
TC Tarai Cobra

TCL Tarai Commando League

TGMM Tarai Ganatantrik Mukti Marcha

TKKS Tarai Kalyan Kari Sangh

TMLP Tarai Madhesh Loktantirk Party (Tarai Madhesh Democratic

Party)

TT Tarai Tigers

TUS Tarai Uthan Sangathan

UCPN (Maoist) United Communist Party of Nepal (Maoist)

UD Udayapur Dinosaurs

UDTLF United Democratic Tarai Liberation Front

ULF United Left Front

UNDP United Nations Development Programme

UNHCR United Nations High Commissioner for Refugees

UNICEF United Nations Children's Fund UNMIN United Nations Mission in Nepal

UP Uttar Pradesh

VHM Vishwa Hindu Mahasangh VHP Vishwa Hindu Parishad YCL Young Communist League

YF Youth Force